1815.404-4

ACO only if NASA resources are not available.

- (B) When the required participation of the ACO or auditor involves merely a verification of information, contracting officers should obtain this verification from the cognizant office by telephone rather than formal request of field pricing support.
- (C) When the cost proposal is for a product of a follow-on nature, contracting officers shall ensure that the following items, at a minimum are considered: actuals incurred under the previous contract, learning experience, technical and production analysis, and subcontract proposal analysis. This information may be obtained through NASA resources or the cognizant DCMA ACO or DCAA.
- (D) Requests for field pricing assistance may be made on NASA Form 1434, Letter of Request for Pricing-Audit-Technical Evaluation Services.

[63 FR 9954, Feb. 27, 1998, as amended at 67 FR 53547, Oct. 23, 2001]

1815.404-4 Profit. (NASA supplements paragraphs (b) and (c))

(b)(1)(i)(a) The NASA structured approach for determining profit or fee objectives, described in 1815.404-471 shall be used to determine profit or fee objectives in the negotiation of contracts greater than or equal to \$100,000 that use cost analysis and are:

- (1) Awarded on the basis of other than full and open competition (see FAR 6.3);
- (2) Awarded under NASA Research Announcements (NRAs) and Announcements of Opportunity (AO's); or
- (3) Awarded under the Small Business Innovative Research (SBIR) or the Small Business Technology Transfer Research (STTR) programs.
- (b) The rate calculated for the basic contract may only be used on actions under a negotiated contract when the conditions affecting profit or fee do not change.
- (c) Although specific agreement on the applied weights or values for individual profit or fee factors shall not be attempted, the contracting officer may encourage the contractor to—
- (1) Present the details of its proposed profit amounts in the structured approach format or similar structured approach; and

- (2) Use the structured approach method in developing profit or fee objectives for negotiated subcontracts.
- (ii) The use of the NASA structured approach for profit or fee is not required for:
 - (a) Architect-engineer contracts;
- (b) Management contracts for operation and/or maintenance of Government facilities:
 - (c) Construction contracts:
- (d) Contracts primarily requiring delivery of materials supplied by subcontractors;
- (e) Termination settlements; and
- (f) Contracts having unusual pricing situations when the procurement officer determines in writing that the structured approach is unsuitable.
- (c)(2) Contracting officers shall document the profit or fee analysis in the contract file.

[64 FR 51472, Sept. 23, 1999]

1815.404-470 NASA Form 634.

NASA Form (NF) 634 shall be used in performing the analysis necessary to develop profit or fee objectives.

[64 FR 51473, Sept. 23, 1999]

1815.404–471 NASA structured approach for profit or fee objective.

1815.404-471-1 General.

- (a) The structured approach for determining profit or fee objectives (NF 634) focuses on three profit factors:
 - (1) Performance risk;
- (2) Contract type risk including working capital adjustment; and
- (3) Other Considerations which may be considered by the contracting officer to account for special circumstances that are not adequately addressed in the performance risk and contract type risk factors.
- (b) The contracting officer assigns values to each profit or fee factor; the value multiplied by the base results in the profit/fee objective for that factor. Each factor has a normal value and a designated range of values. The normal value is representative of average conditions on the prospective contract when compared to all goods and services acquired by NASA. The designated range provides values based on above normal or below normal conditions. Values outside the designated range

must not be used. In the negotiation documentation, the contracting officer need not explain assignment of the normal value, but must address conditions that justify assignment of other than the normal value.

 $[64~{\rm FR}~51473,~{\rm Sept.}~23,~1999,~{\rm as~amended}~{\rm at}~65~{\rm FR}~12485,~{\rm Mar.}~9,~2000]$

1815.404-471-2 Performance risk.

- (a) *Risk factors*. Performance risk addresses the contractor's degree of risk in fulfilling the contract requirements. It consists of three risk factors:
- (1) Technical—the technical uncertainties of performance;
- (2) Management—the degree of management effort necessary to ensure that contract requirements are met; and
- (3) Cost control—the contractor's efforts to reduce and control costs.
- (b) Risk factor weighting, values and calculations. A weighting and value is assigned to each of the risk factors to determine a profit/fee objective.
- (c) Values. The normal value is 6 percent and the designated range is 4 percent to 8 percent.
- (d) Evaluation criteria for technical risk factor. (1) In determining the appropriate value for the technical risk factor, the contracting officer shall review the contract requirements and focus on the critical performance elements in the statement of work or specifications. Contracting officers shall consider the—
- (i) Technology being applied or developed by the contractor;
 - (ii) Technical complexity;
 - (iii) Program maturity;
- (iv) Performance specifications and tolerances:
- (v) Delivery schedule; and
- (vi) Extent of a warranty or guarantee.
- (2) Above normal conditions indicating substantial technical risk. (i) The contracting officer may assign a higher than normal value in those cases where there is a substantial technical risk, such as when—
- (A) The contractor is either developing or applying advanced technologies;
- (B) Items are being manufactured using specifications with stringent tolerance limits:

- (C) The efforts require highly skilled personnel or require the use of state-ofthe-art machinery;
- (D) The services or analytical efforts are extremely important to the government and must be performed to exacting standards:
- (E) The contractor's independent development and investment has reduced the Government's risk or cost;
- (F) The contractor has accepted an accelerated delivery schedule to meet the Government's requirements; or
- (G) The contractor has assumed additional risk through warranty provisions.
- (ii) The contracting officer may assign a value significantly above normal. A maximum value may be assigned when the effort involves—
- (A) Extremely complex, vital efforts to overcome difficult technical obstacles that require personnel with exceptional abilities, experience, and professional credentials;
- (B) Development or initial production of a new item, particularly if performance or quality specifications are tight; or
- (C) A high degree of development or production concurrency.
- (3) Below normal conditions indicating lower than normal technical risk. (i) The contracting officer may assign a lower than normal value in those cases where the technical risk is low, such as when the—
- (A) Acquisition is for off-the-shelf items;
- (B) Requirements are relatively simple:
 - (C) Technology is not complex;
- (D) Efforts do not require highly skilled personnel;
 - (E) Efforts are routine; or
- (F) Acquisition is a follow-on effort or a repetitive type acquisition.
- (ii) The contracting officer may assign a value significantly below normal. A minimum value may be justified when the effort involves—
 - (A) Routine services:
 - (B) Production of simple items;
- (C) Rote entry or routine integration of Government-furnished information; or
- (D) Simple operations with Government-furnished property.